



# Achieving Higher Savings in Low-Income Weatherization

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## APPRISE Institute for Study and Evaluation

#### Session Outline

- Introduction
- Maximizing Energy Savings
  - □ Target High Energy Users
  - □ Install Major Measures where Cost-Effective
  - □ Quality Service Delivery
- Performance Measurement
- Summary and Recommendations

## Low-Income Energy Efficiency Programs



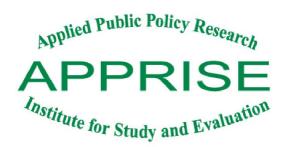
- Serve many purposes
  - □ Affordability
  - □ Comfort
  - ☐ Health and safety
  - □ Equity
- Many goals for the programs
- Sometimes the goals are conflicting

#### **Potential Goals**



Energy Savings	
Cost-Effectiveness	
Bill Reduction	
Ratepayer Subsidy Reduction	
Environmental Impact	
Economic Impact	
Vulnerable Households Served	

#### **Energy Savings**



### Programs Vary on Many Levels

- Administration
  - State office
  - Utility
  - Nonprofit
- Geography
- Fuels
- Measures

## **Common Interest Among Managers**

- Importance of energy savings
- Findings from billing impact analysis

#### Presentation



Evaluations of many different programs

Not an in-depth analysis of one program

Common elements that relate to higher savings

Recommendations for achieving higher savings



### Maximizing Energy Savings

## Reaching High Usage Customers



**Utility Lists** 

High usage customers

**Program Outreach** 

- Promote awareness
- Acceptance of legitimacy

Referrals

- Neighbors
- Friends and relatives

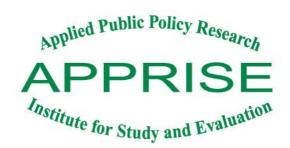
Link with Bill Payment Program

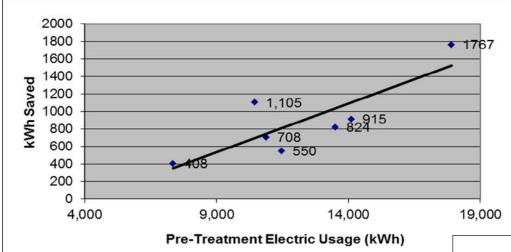
Serves goal of reduced ratepayer subsidy

Calibrate Offerings

Relative to savings opportunities

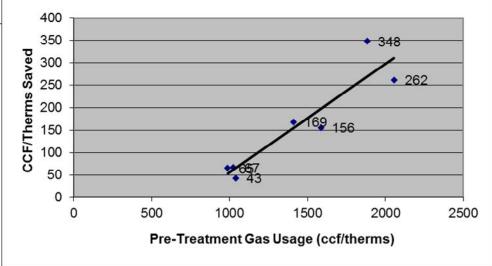
### Treating High Usage Across Program Analysis





Seven low-income efficiency program evaluations over past eight years.

Seven low-income efficiency program evaluations over past four years.



## Treating High Usage Within Program Analysis



Program 1 - Electric Baseload		
Pre-Treatment kWh	Savings	
Pre-mealment kvvii	kWh	%
< 8,000	-79	-1.1%
8,000-12,000	419	4.3%
> 12,000	1,079	6.6%

Program 2 - Electric Baseload		
Pre-Treatment kWh	Savings	
Pre-Treatment kvvn	kWh	%
< 8,000	193	2.8%
8,000-12,000	522	5.3%
> 12,000	1,984	12.2%

Program 3 - Electric Heating		
Pre-Treatment kWh	Savings	
Pre-meannem kvvn	kWh	%
≤10,000	354	4.2%
10001-16,000	693	5.4%
>16,000	1,559	8.1%

Program 4 - Electric Heating		
Pre-Treatment kWh	Savings	
Pre-meaument kvvn	kWh	%
< 16,000	753	5.7%
16,000-26,000	1,367	6.7%
> 26,000	4,614	13.5%

## Treating High Usage Within Program Analysis



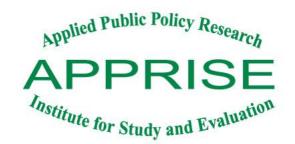
Program 1			
Pre-Treatment ccf	Savings		
	ccf	%	
≤800	10	1.5%	
801-1,200	46	4.7%	
>1,200	79	4.9%	

Program 2		
Pre-Treatment ccf	Savings	
Pre-meannem cci	ccf	%
< 800	23	3.5%
800 – 1,400	76	7.3%
> 1,400	144	8.3%

Program 3			
Pre-Treatment ccf	Savings		
Fie-Healineill CCi	ccf	%	
<1,400	146	11.7%	
1,400-1,600	184	12.3%	
>1,600	129	6.5%	

Program 4			
Pre-Treatment ccf	Savings		
Pre-meannem cci	ccf	%	
750-1,000	123	14.0%	
1,000-1,250	182	16.4%	
1,250-1,500	217	15.9%	
>1,500	365	20.0%	

## Penetration of Major Measures



### Electric Savings by Number of Major Measures Installed in Electric Heating Jobs

Number of Major	Air Sealing, Attic Insulation, Other Insulation, HVAC Replacement, Duct Sealing, Refrigerator Replacement			
Measures	Savings		Oho	ings
	Obs.	kWh	%	
None	72	3	<0.1%	
1	90	427	3.3%	
2	87	1,172	8.8%	
3	63	1,429	9.4%	
4-5	22	2,293	14.1%	

## Penetration of Major Measures

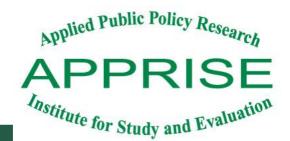


### Natural Gas Savings by Number of Major Measures Installed

Number of Major Measures	Air Sealing, Attic, Floor, Sidewall, Wall/Perimeter Insulation, HVAC Replacement, Duct Sealing		
	Savings		
	Obs.	ccf	%
0	938	8	0.8%
1	678	15	1.6%
2	838	25	2.5%
3	506	111	9.9%
4	168	170	13.5%
5-6	32	237	17.3%

Number of Major Measures	Air leakage reduction and/or air sealing (one measure), Attic, Wall, Header Insulation, Unspecified Insulation		
	Savings		
	Obs	ccf	%
0	58	167	10.6%
1	198	80	5.1%
2	254	162	10.5%
3	167	226	14.2%
4 or more	53	271	16.8%

### Quality Service Delivery Evaluation Method





Develop check lists and rating scales



Train experts to implement consistently



Quantify findings across all observations

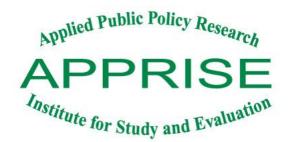


Enrich data with descriptive information



Recommendations for program based on prevalent issues

## Quality Service Delivery Weaknesses Identified



Insufficient use of diagnostic testing results

- To inform measure selection
- To determine installation specifications

Lack of focus on the highest priority areas

 Example - air sealing at the top of the envelope not prioritized

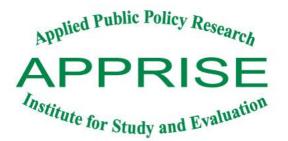
Failure to use appropriate testing

- Blower door guide air sealing work
- Zonal Pressure testing affirm appropriate pressure boundary

Duct sealing - incorrect focus and failure to test

- Ducts outside conditioned spaces
- Pressure pan testing to ensure effective work

## Quality Service Delivery Weaknesses Identified



Missed opportunities for insulation.

Wall insulation seen infrequently

Refrigerators and freezers

- Failure to assess all refrigerators and freezers.
- Missed opportunities for two-for-one swaps.

Work orders

- Do not provide appropriate guidance
- Example –detail on air sealing priorities

Customer education

- How to use energy and maintain measures
- Lost opportunities for customer actions

### **Quality Service Delivery**



#### **Audit Observation Findings: Air Leakage and Insulation Diagnostics**

	Prog		Program 2			
	Applicable Obs.	Action Taken		Applicable	Action Taken	
		#	%	Obs.	#	%
Measured surfaces	100	94	94%	75	57	76%
Inspected all accessible attics	78	69	88%	62	61	98%
Created access to inaccessible attics	33	3	10%	23	0	0%
Inspected for all typical bypasses	100	62	62%	75	67	89%
Visual inspection for air sealing opportunities	100	83	83%	76	71	93%
Used blower door while inspecting for leaks	96	64	67%	51	32	63%

### **Quality Service Delivery**



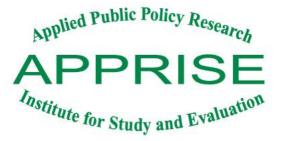
#### **Measure Installation Findings: Air Sealing Work**

	Program 1			Program 2			
	Applicable	Action Taken		Applicable	Action Taken		
	Obs.	#	%	Obs.	#	%	
Blower door used to guide air sealing	83	18	22%	26	2	8%	
Zone pressure testing done	80	9	11%	23	12	52%	
Sealing at top and bottom prioritized	82	63	77%	21	13	62%	
All major opportunities sealed	83	47	57%	25	12	48%	

## Quality Service Delivery Recommendations



- Program Manual
  - Clarify measure selection and installation
  - □ Reflect best practices in home performance
- Spending Guidelines
  - □ Relate to savings opportunities
  - □ Allow flexibility
- Work Orders
  - ☐ Clear and specific
- Training
- Quality Control
- Performance Measurement



Program Statistics

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Refine

Assess Inspection Results

Pilot Changes

Assess Inputs and Outputs

Assess Energy

Savings

**Quality Control** 

Hold Contractors
Accountable

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#### Develop Baseline Statistics

 Pre-treatment usage, measure installation rates, energy savings measured through billing analysis

#### 2. Refine Procedures

Documentation, contractor training

#### 3. Pilot Program Changes

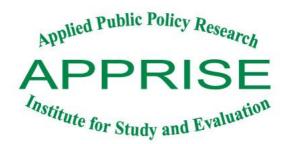
- ☐ Innovative strategies implemented on small scale
- Examples: treating low usage, high baseload, health and safety issues, homes previously treated

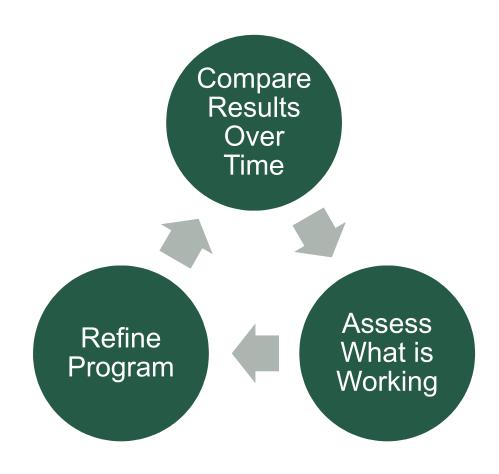
#### 4. Conduct Quality Control

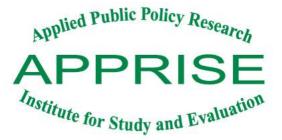
Observe, inspect, quantify findings, agree on specifications



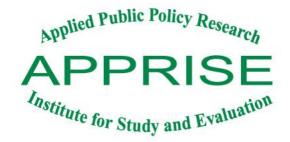
- 5. Require Contractor Accountability
  - Require remediation, set goals for performance, additional QC, remove contractors if they do not improve
- Assess Inputs and Outputs
  - Improving enough to lead to better results?
- 7. Assess Inspection Results
  - Comprehensive installations, missed opportunities, poor quality work
  - Early indication of savings expectations
- 8. Assess Energy Savings
  - Billing analysis on an annual basis







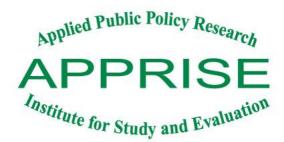
## Summary and Recommendations



#### **Lessons Learned**

- It is challenging to meet savings expectations
- Target high usage customers
- Ensure major measures are installed where opportunities exist
- Maximize use of proven home performance techniques
- Conduct performance measurement

#### Contact



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